History of the Public School Construction Program

June 20, 2019

Presentation to the Workgroup on the Assessment and Funding of School Facilities

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History of the Public School Construction Program

• Hughes Commission, 1970–1971
• Governor’s Task Force on School Construction, 1985
• Hutchinson Task Force on School Construction Finance, 1987
• Governor’s Task Force on School Construction, 1992–1993
• Kopp Commission, 2002–2004
Duties and Functions of the Interagency Commission and its Staff

- **Capital Improvement Program**: IAC approves annually; Staff recommends projects for approval of planning and funding to the IAC; Including special initiatives for Energy Efficiency, Air Conditioning and Enrollment Growth and Relocatable Classrooms

- **Smaller Funding Programs**: Aging Schools Program, School Safety Grant Program, Healthy School Facility Fund, Security Initiative, Qualified Zone Academy Bond program, FY12 Supplementary Appropriation program, Relocatable Classroom Repair Fund, and Emergency Repair Fund

- **Baltimore City Public Schools**: Duties related to $1 billion funding program

- **Maintenance**: Inspects 220 - 230 schools per year to ensure proper maintenance, and reports to the General Assembly and Governor

- **Regulations and Procedures**: Develops, updates and enforces regulations and procedures on administration of the PSCP; project procurement, delivery, and financing; Minority Business Enterprise Participation; and funding programs

- **School Properties**: Approves acquisition of and recommends disposal of school sites and State-owned relocatable classrooms

- **Design Reviews**: MSDE reviews all schematic designs, DGS reviews construction documents for State-funded projects

- **Contract Awards**: Approves contract awards for all State-funded CIP projects and for larger projects in other funding programs

- **Corollary State Policies**: Smart Growth, Green Schools, Minority Business Enterprise, Emergency Mass Care Sheltering
Public School Construction Program Quick Facts

- Number of students – 863,071
- Number of schools – 1,381
- Square feet (SF) within schools – 140,667,746
- Average gross square feet (GSF) per student – 162
- **Replacement Value** – $64.3 billion
  - $457 = $329 GSF building, plus $62 Site and $66 soft cost*
- Annualized Replacement Value (ARV) or $64.3 B/50 years = $1.29 billion
- Estimated State annual appropriation of $320 million equates to 26% of LEA funding $320 M \( \times 0.26 = $1.23 billion
- Average age of GSF 30 years (increased 6 years since 2005)

*Design, Testing, Furniture, Fixtures & Equipment*
The 2005 statewide average age baseline was 24 and is now 30. The relative age difference between LEAs has remained status quo, but overall the remaining expected life of facilities has almost uniformly declined within each LEA.
Average Age of Construction of 1381 Facilities

- Approximately 52% of public schools have an average age of construction of 31 years or more.
History of the Public School Construction Program

• Since FY 2006, the State of Maryland has allocated an average of $304 million of new funding each fiscal year to public school construction through the capital improvement program.

• The continuity of Maryland’s school funding over many years has allowed local boards of education to develop very comprehensive, multi-year capital improvement plans. The effects of this approach are visible in new and renovated facilities throughout the state.

• The available funds by source are shown in the chart below.
Historical CIP Funding Levels by Source

In Millions

- Air Conditioning Initiative
- Baltimore City HVAC
- Bond
- Bond Premium
- Bond Relocatable
- Energy Efficiency Initiative
- Enrollment Growth Relocatable Classrooms
- Health School Facility Fund
- Paygo
- Paygo Relocatable
- Qualified Energy Construction Bond
- Qualified School Construction Bond

Background data available at http://www.pscp.state.md.us/Workgroups/FundingWG/FundWGindex.cfm
Comparison of CIP Requests to Approved Funding Fiscal Years 2006 – FY 2020

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- CIP request represent only a partial picture of the capital needs of the local school systems, a continuing commitment by the State is needed.
- The chart above represents the annual request from the LEAs and the amount of State funding allocated in the last 15 years. State funding allocations have exceeded 50% of the local requests in only 7 of the last 15 fiscal years (FY 2013, FY 2015, FY 2016, FY 2017, FY 2018, FY 2019, and FY 2020).