

### **Workgroup on Educational Development Specifications**

### **Materials for discussion**

#### A. Topic #5: Cost per Student of School Construction

- 1. Methods for Calculating Cost per Student (Options 1-3), revised to include figures for cost both including *and* excluding site costs.
- 2. Cost analysis on sample set of projects from School Planning & Management Magazine.
- 3. Data, Design, and Cost of Ownership
- 4. Total Cost of Ownership Estimate Tool

### **Option 1: SB92 Calculation Method**

## SB92 Statutory Calculation with Rolling 3 Year Average (FY15-FY17) of New, Replacement, Renovation, & Renovation/Addition

	2015					2015 wi	th Si	ite				2015 with	out S	Site	
School Type	# of Project Types	Average Proposed Enrollment	Average S.F. per Student	Average cost with site per S.F.	Pro	Average Dject Cost with Site	Co	verage ost Per tudent	6 Deduction "IIPP hreshold"		Average cost without site per S.F.	Average Project Cost without Site	Cos	erage st Per ident	 Deduction Threshold"
Elementary	3	640	135	\$ 267	\$	23,296,774	\$	35,918	\$ 25,143	-	\$ 236	\$ 20,307,502	\$	31,648	\$ 22,153
Elementary/Middle (PK-8)	0														
Middle	3	826	158	\$ 329	\$	42,974,387	\$	52,214	\$ 36,550	Ę	\$ 270	\$ 35,399,522	\$	42,927	\$ 30,049
High	2	1,369	179	\$ 389	\$	88,673,748	\$	70,539	\$ 49,378	•,	\$ 323	\$ 73,769,765	\$	58,670	\$ 41,069
Total All School Types	8														

	2016					2016 wi	th Site					2016 with	ou	t Site	
School Type	# of Project Types	Average Proposed Enrollment	Average S.F. per Student		Average cost with site per S.F.	Average ect Cost with Site	Average Cost Per Student	3	0% Deduction "IIPP Threshold"		Average cost without site per S.F.	Average Project Cost without Site	(	Average Cost Per Student	 Deduction Threshold"
Elementary	11	635	141	1	\$ 284	\$ 24,965,774	\$ 39,706	;	\$ 27,794	Γ	\$ 253	\$ 22,274,215	\$	35,546	\$ 24,882
Elementary/Middle (PK-8)	2	634	186	1	\$ 309	\$ 36,520,545	\$ 57,589	!	\$ 40,312	I	\$ 294	\$ 34,694,518	\$	54,709	\$ 38,297
Middle	2	986	160		\$ 211	\$ 33,560,503	\$ 34,990	) :	\$ 24,493	Γ	\$ 183	\$ 29,037,147	\$	30,148	\$ 21,104
High	4	1,008	177		\$ 311	\$ 52,868,175	\$ 54,194	. :	\$ 37,936		\$ 290	\$ 49,075,297	\$	50,825	\$ 35,578
Total All School Types	19														

	2017					2017 wi	th Site				2017 with	out Site	
School Type	# of Project Types	Average Proposed Enrollment	Average S.F. per Student		Average cost with site per S.F.	Average Project Cost with Site	Average Cost Per Student	6 Deduction "IIPP hreshold"	w	erage cost ithout site per S.F.	Average Project Cost without Site	Average Cost Per Student	Deduction Threshold"
Elementary	15	652	144	1	\$ 333	\$ 30,687,888	\$ 47,964	\$ 33,575	\$	277	\$ 25,367,278	\$ 40,052	\$ 28,037
Elementary/Middle (PK-8)	0												
Middle	0												
High	2	973	257		\$ 363	\$ 92,717,689	\$ 90,136	\$ 63,095	\$	297	\$ 74,187,829	\$ 72,945	\$ 51,062
Total All School Types	17												

3 Year Aver	age (FY	15 - FY 17)			3 Year A	٩ve	rage with	sit	e (FY 15	- F	FY 17)	3 Year A	١ve	erage withou	ıt Site (FY 1	.5 - FY 17)
School Type	# of Project Types	Average Proposed Enrollment	Average S.F. per Student		Average cost with site per S.F.	Pro	Average ject Cost with Site	C	Average Cost Per Student		% Deduction "IIPP Threshold"	Average cost without site per S.F.		Average Project Cost without Site	Average Cost Per Student	30% Deduction "IIPP Threshold"
Elementary	29	644	142	1	\$ 308	\$	27,752,833	\$	43,585	\$	30,510	\$ 264	\$	23,670,622	\$ 37,474	\$ 26,232
Elementary/Middle (PK-8)	2	634	186		\$ 309	\$	36,520,545	\$	57,589	\$	40,312	\$ 294	\$	34,694,518	\$ 54,709	\$ 38,297
Middle	5	890	159		\$ 282	\$	39,208,834	\$	45,325	\$	31,727	\$ 236	\$	32,854,572	\$ 37,816	\$ 26,471
High	8	1089	197		\$ 343	\$	71,781,946	\$	67,266	\$	47,086	\$ 300	\$	61,527,047	\$ 58,316	\$ 40,821
Total All School Types	44															

#### Notes

Data includes eligible & ineligible costs. Backup Data available upon request.

### **Option 2: FY 20 CIP Eligible Cost Basis Calculation**

FY	20 CIP Elig	ible Cost Ba	sis Calcula	tion		FY 20	CIP Eligible C	Cos	st Basis wit	h Site		FY 20 C	P Eligible	Co	st Basis with	out S	ite
А		В	С	D	E	F	G		Н	1		j	K		L		M
School Type		# of Project Types from FY15- FY17	Average # of students from FY15- FY17	IAC Eligible S.F. per Student*	IAC Eligible Gross S.F.	IAC Eligible Cost w/site per S.F. FY 2020	IAC Eligible project cost with site	Av	verage Cost per Student	30% Deduction		IAC Eligible Cost w/o site per S.F. FY 2020	IAC Eligil project c without	ost	Average Cost per Student		Deduction [hreshold"
Elementary		29	644	108	69,552	\$ 378	\$ 26,290,656	\$	40,824	\$ 28,5	77	\$ 318	\$ 22,11	,536	\$ 34,344	\$	24,041
Elementary/Middle (PK-8)		2	634	119	75,446	\$ 378	\$ 28,518,588	\$	44,982	\$ 31,4	37	\$ 318	\$ 23,99	,828	\$ 37,842	\$	26,489
Middle		5	889	130	115,570	\$ 378	\$ 43,685,460	\$	49,140	\$ 34,3	98	\$ 318	\$ 36,75	,260	\$ 41,340	\$	28,938
High		8	1,089	160	174,240	\$ 378	\$ 65,862,720	\$	60,480	\$ 42,3	86	\$ 318	\$ 55,40	3,320	\$ 50,880	\$	35,616
	Data Source:	Count of projects used to average # of students	Average # of students from Rolling State Average projects (FY15- FY17)	IAC Administrative Procedures Guide APPENDIX 102 B*	Average # of Students (C) x Eligible S.F. per Student (D)		IAC Eligible Gross S.F. (E.) x IAC Cost w/ site for FY 2020 (F)	r Pr	roject Cost (G) / # of Students (C.)	Average Cost pe Student (H) - 30'			IAC Eligible Gro	/o site	Project Cost (K) / # of Students (C.)	-	ige Cost per nt (M) - 30%

#### Note:

FY 2020 Construction cost with site of \$378.00; Construction cost without site of \$318.00.

<sup>\*</sup>The PK-8 IAC Eligible S.F. per Student number is not published in the APG - Appendix 102 B - State-Funded Maximum Gross Area Allowance, therefore the number used is estimated.

## Option 3: Three Year Average CIP Eligible Cost Basis Calculation (FY 2015 - FY 2017)

Three Year Average CIP Eligible Cost Basis Calculation (FY 2015 - FY 2017)

FY 2015	School Type	# of Project Types	Average # of students	IAC Eligible S.F. per Student	IAC Eligible Gross S.F.	IAC Eligible Cost w/site per S.F. FY 15	IAC Eligible project cost with site	Ave	erage Cost per Student	Peduction 'hreshold"		IAC Eligible Cost w/o site per S.F. FY 15	pr	AC Eligible roject cost ithout site	Average Cost per Student	30% Dedu	
F1 2013	Elementary	3	844	104	87,741.33	\$ 261	\$ 22,896,978	\$	27,140	\$ 18,998		\$ 233	\$	20,443,731	\$ 24,232	\$ 1	16,962
	Elementary/Middle (PK-8)	0				\$ 261					ſ	\$ 233					
	Middle	3	682	135	92,025.00	\$ 261	\$ 24,014,844	\$	35,230	\$ 24,661	ſ	\$ 233	\$	21,441,825	\$ 31,455	\$ 2	22,019
	High	2	934	160	149,360.00	\$ 261	\$ 38,976,986	\$	41,754	\$ 29,228	ſ	\$ 233	\$	34,800,880	\$ 37,280	\$ 2	26,096
	Total All School Types	8															

FY 2016	School Type	# of Project Types	Average # of students	IAC Eligible S.F. per Student	IAC Eligible Gross S.F.	IAC Eligible Cost w/site per S.F. FY 16	IAC Eligible project cost with site	Ave	٠ . ا	30% Deduction "IIPP Threshold"		IAC Eligible Cost w/o site per S.F. FY 16	•	Average Cost per Student	30% Ded	
F1 2016	Elementary	11	572	108	61,756.36	\$ 336	\$ 20,724,201	\$	36,243	\$ 25,370		\$ 282	\$ 17,415,295	\$ 30,456	\$ 2	21,319
	Elementary/Middle (PK-8)	2	655	121	79,255.00	\$ 336	\$ 26,596,393	\$	40,605	\$ 28,424		\$ 282	\$ 22,349,910	\$ 34,122	\$ 2	23,885
	Middle	2	702	135	94,770.00	\$ 336	\$ 31,802,917	\$	45,303	\$ 31,712		\$ 282	\$ 26,725,140	\$ 38,070	\$ 2	26,649
	High	4	996	160	159,400.00	\$ 336	\$ 53,491,452	\$	53,693	\$ 37,585		\$ 282	\$ 44,950,800	\$ 45,120	\$ 3	31,584
	Total All School Types	19			•				-		-					

	FY 2017	School Type	# of Project Types	Average # of students	IAC Eligible S.F. per Student	IAC Eligible Gross S.F.	IAC Eligible Cost w/site per S.F. FY17	IAC Eligible project cost with site	Average Cost per Student	Deduction Threshold"	IAC Eligible Cost w/o site per S.F. FY17	pro	C Eligible oject cost thout site	Average Cost per Student	% Deduction PP Threshold"
	F1 2017	Elementary	15	586	108	63,338.40	\$ 349	\$ 22,084,200	\$ 37,656	\$ 26,359	\$ 293	\$ 1	18,558,151	\$ 31,644	\$ 22,151
		Elementary/Middle (PK-8)	0				\$ 349				\$ 293				
		Middle	0				\$ 349				\$ 293				
		High	2	996	160	159,400.00	\$ 349	\$ 55,577,998	\$ 55,787	\$ 39,051	\$ 293	\$ 4	46,704,200	\$ 46,880	\$ 32,816
_		Total All School Types	17		-			-	-			•		-	

					Three	Ye	ear Average	(FY 201	5 - I	FY 2017)						
3 Year Rolling	School Type	# of Project Types	Average # of students	IAC Eligible S.F. per Student	IAC Eligible Gross S.F.		IAC Eligible Cost w/site per S.F. FY 15-FY17	IAC Eligi project c with sit	st	Average Cost per Student	30% Deduction "IIPP Threshold"	IAC Eligible Cost w/o site per S.F. FY 15-FY17		Average Cost per Student	30% Ded	
Average (FY 2015 -	Elementary	29	644	108	69,566.90		\$ 315	\$ 21,918	442	\$ 34,028	\$ 23,819	\$ 269	\$ 18,736,452	\$ 29,088	\$	20,361
FY 2017)	Elementary/Middle (PK-8)	2	634	119	75,446.00		\$ 315	\$ 23,770	771	\$ 37,493	\$ 26,245	\$ 269	\$ 20,319,871	\$ 32,050	\$	22,435
F1 2017)	Middle	5	890	130	115,674.00		\$ 315	\$ 36,445	407	\$ 40,959	\$ 28,671	\$ 269	\$ 31,154,478	\$ 35,013	\$	24,509
	High	8	1,089	160	174,240.00		\$ 315	\$ 54,897	797	\$ 50,411	\$ 35,288	\$ 269	\$ 46,928,059	\$ 43,093	\$	30,165
	Total All School Types	44		-			-								-	-

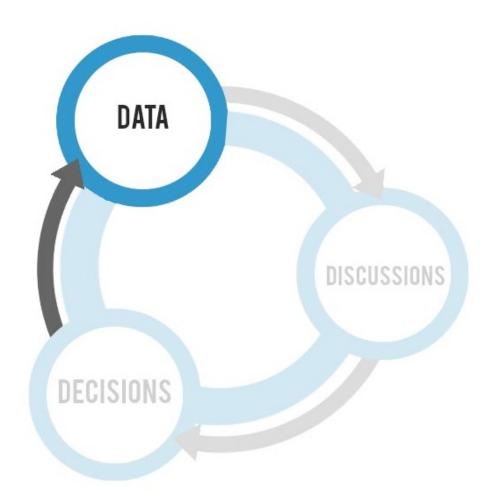
#### Note:

Construction cost with site of \$260.96 for 2015, \$335.58 for 2016 & \$348.67 for 2017 = 3 year average of \$315.07. Construction cost without site of \$233.00 for 2015, \$282 for 2016 & \$293.00 for 2017 = 3 year average of \$269.33.

# Cost Analysis on Sample Set of Projects from School Planning & Management Magazine, November–December 2018

Project	Grades Served	Project Type	Enrollment /Capacity	Project GSF per Student/ Capacity	MD State- Eligible GSF per Capacity (APG App. 102B)	Constr. Cost (\$/SF)	30 YR M&O per Student Capacity (\$8/yr/SF x 30 = \$240/yr/SF)	30 YR M&O per Student Enrollment (\$8/yr/SF x 30 = \$240/yr/SF)	Location; GSF
Snow Hill	9-12	Reno -Addn	328/720	396/180	160	\$300	\$43,333 (240*130,000/ 720)	\$95,122 (240*130,000/ 328)	Snowhill, MD; 130,000
A	K-6	Reno	939/939	107/107	110	\$110	\$26,400	\$26,400	Selden, NY, 100,846
В	PK-5	New	240/460	290/151	127	\$719	\$30,480	\$58,420	Bronx, NY; 69,500
C	PK-12	New	240/405	229/136	130	\$175	\$31,200	\$52,650	Wisner, NE; 55,000
D	7-8	New	1318/1860	148/105	131	\$185	\$31,440	\$44,369	Biloxi, MS; 194,749
Е	6-8	New	882/900	149/146	144	\$200	\$34,560	\$35,265	Perrysburg, OH; 131,307
F	7-12	New	215/153	158/170	162	\$852	\$38,800	\$27,668	Nunavut, CN; 34,000
G	9-12	Reno	584/600	212/207	164	\$214	\$39,360	\$40,438	Kasson, MN; 124,000
Н	K-5	New	900/600	122/183	120	\$232	\$28,800	\$19,200	Desoto, TX; 109,500
I	9-12	New	564/500	118/133	160	\$300	\$38,400	\$34,043	Waukee, IA; 66,600
J	K-8	New	788/1211	226/147	114	\$179	\$27,360	\$42,047	Orlando, FL; 178,149

## Design



- ✓ Lessons Learned and National Trends
- ✓ Facilities Master Plan
- ✓ Educational Specifications
- ✓ Maintainability
- √ \$ Total Cost of Ownership

Will the facility design solution be fiscally sustainable?





## Data, Design, and Cost of Ownership

A paramount goal of Educational Development Specifications is the design of spaces that support the delivery of educational programs fully and cost effectively. Described here is the framework for that effort, including its fiscal hallmarks and the full-life expectancy of school facilities.

The basis for **Life-Cycle Cost Analysis (LCCA)** is typically 30 years, or up to the time for facility replacement or renewal; total cost of ownership is the same (National Institute of Building Science):

- Building Costs Approximately 2% of the total
- Operation and Maintenance Costs About 6%
- Personnel and Other Costs About 92%

NOTE: **Planning and design** typically makes up about 6% of the building cost and equates to only about **00.12% [12/1000th]** of the total cost of ownership. [  $0.02 \times 0.06 = 0.0012$ ].



# DRAFT IAC Educational Development Specifications Total Cost of Ownership - ESTIMATE TOOL

School Name: ED Specs Workgroup Academy

LEA: Maryland County

PROJECT FIRST COSTS OF BUILDING SCHOOL FACILITY	Local	State CIP	Total
Total Project Cost	\$31,771,600	\$14,288,400	\$46,060,000
Per Student with Design Capa	city (800 studer	nts)	
Excluding Soft Costs	\$30,890	\$17,861	\$48,750
With all Project Costs	\$39,715	\$17,861	\$57,575
Per Student with Current Enrolle	ement (550 stud	ents)	
Excluding Soft Costs	\$44,930	\$25,979	\$70,909
With all Project Costs	\$57,767	\$25,979	\$83,745
What If - with IAC MGAA (108 GSF/stude	ent) and Design	Capacity (800	)
Total Project Cost	\$19,407,600	\$14,288,400	\$33,696,000
Per Student excluding Soft Costs	\$24,260	\$17,861	\$42,120
Per Student with all Project Costs	\$33,085	\$17,861	\$50,945

COST OF FACILITY OWNERSHIP (on top of 1st Project Cost)	Local	State CIP	Total
Routine Maintenance and Operations 2% of MA	CC w/o Canital	Maintenance or	IIMΔ
Routine Maintenance and Operations 270 of MA	cc w/o capital	iviaintenance or	OWA
Annual Cost	\$780,000	\$0	\$780,000
30-year Cost Total	\$35,100,000	\$11,700,000	\$46,800,000
30 year Cost per Student (Design Capacity)	\$43,875	\$14,625	\$58,500
All Required Maintenance and Operati	ons 4% of MAC	Cw/o UMA	
Annual Cost	\$1,950,000	\$390,000	\$2,340,000
30-year Cost Total	\$58,500,000	\$11,700,000	\$70,200,000
30 year Cost per Student (Design Capacity)	\$73,125	\$14,625	\$87,750

### **Project Information**

IAC Maximum Eligible Students		700		
Student Design Capacity (Project #)		<b>800</b>		
Current Student Enrollment		550		
Grades Served		K-6		
Project Gross Square Feet (GSF)		100,000		
Project GSF Per Student		125.0		
IAC GSF Per Student		108.0		
IAC Maximum Eligible Gross Area		75,600		
IAC Eligible Square Foot Cost		\$378		
IAC Maximum Eligible Funding		\$28,576,800		
IAC Maximum State Participation		50%		
IAC Maximum Project Funding		\$14,288,400		
FTE Teachers		50.0		
FTE Other Personnel		30.0		
Teacher: Student Ratio (w/design capacity)		16.0		800
All FTE: Student Ratio (w/design capacity)		10.0		800
May Alle	owable Const C	oct (MACC)		
IVIAX AIII	DWable Collst C	Local	State	Total
Project Cost without Soft Costs	Contract	\$24,711,600	\$14,288,400	\$39,000,000
Square Foot Cost to Build	\$390			
Project Sof	t Costs (in addi	tion to MACC)		
Long Range Planning	Cost	\$20,000		\$20,000
Design Cost (% of MACC)	6%	\$2,340,000		\$2,340,000
Land	Cost	\$3,500,000		\$3,500,000
Demolition	Cost	\$0		\$0
Off-site Infrastructure	Cost	\$1,200,000		\$1,200,000
FF&E (4-7% of MACC)	6%	\$2,340,000		\$2,340,000
To	otal Soft Costs	\$7,040,000		\$7,060,000
Annual and Total Costs of Own	ership (% of M	ACC) or Calculat	ed Life Cycle Co	sts
Annual M&O	2%	\$780,000		\$780,000
Annual Capital Maintenance (Systemics)	2%	\$390,000	\$390,000	\$780,000
Annual Upgrades for Program Support/				

2%

\$780,000

\$780,000

Modernize/Additions (UMA)